Career Management Paradigm Shift
Prosperity for Citizens, Windfalls for Governments

Phillip S. Jarvis
Vice-President, Partnership Development
National Life/Work Centre, Ottawa

Executive Summary
Canada is on the verge of a workforce crisis from which, paradoxically, it could emerge with its citizens enjoying a higher standard of living, and governments and corporations enjoying both increased revenues and reduced expenditures.

The knowledge-based economy requires more highly skilled workers, yet our workforce is shrinking and many citizens are being underutilized. The federal government is spear-heading efforts to:
1) attract more youth and people from disadvantaged groups to the workforce and help them acquire education and training they need;
2) retrain and “upskill” more adult workers; and
3) attract more immigrants and help them integrate into the economy.

The economy of the 21st century will need workers who are lifelong learners, who can respond and adapt to change. Canada’s labour market programs must be transformed to meet this challenge. - Speech from the Throne

As our workforce changes, people need new knowledge and skills to keep pace with the evolving employment environment. They cannot be assigned to education, training programs, or jobs; they must choose them. To make good choices they need good career, learning and labour market information. Equally important, they need the skills to use it effectively.

The new career management paradigm recognizes that career development is a lifelong process of knowledge and skills acquisition reflecting a continuum of learning and mastery. The key to success in the modern workplace, as in life, is not finding the right job or life partner, it’s becoming the right person, continuously. The new paradigm sees youth and adults learning a new set of career and life management skills that will enable them to construct personal meaning and plan their lives and careers with confidence and intention. “Constant change and shifting work relationships are the footprints of a knowledge-based workplace.”

Those with career management skills are more likely to choose education, training and employment that meet their own unique needs, and those of the evolving workplace. In turn, individuals who find suitable work are more likely to be productive and remain in their jobs longer. This results in higher productivity and lower recruitment and training costs for employers. People capable of self-reliantly managing their career because they have acquired a strong set of transferable skills are less likely to be underemployed or unemployed for extended periods, to

---

3 Government of Canada, Speech from the Throne, September 30, 2002
4 Dr. Bruce Cassie, Ontario Institute for Studies in Education.
need social assistance, to require health care due to work-related stress, to flounder in arbitrarily chosen education and training programs, or to drop out.

Helping more people improve their career management skills will increase our international competitiveness, and reduce elements of recurring public and private sector expenditures. A minuscule 1 percent change in corporate and government expenditures and revenues would free up billions of dollars, annually, to otherwise be invested in our future.

The career management paradigm shift is underway. A number of initiatives now in place form the foundation of the new paradigm. Among these are Human Resources Development Canada’s Skills and Learning Engagement Strategy, Sectoral Skills, Skills Information and Essential Skills Initiatives, Industry Canada’s Innovation Initiative, and the Conference Board of Canada’s Employability Skills 2000+ Initiative.

A cornerstone of the paradigm shift is the Blueprint for Life/Work Designs. The Blueprint is a new national framework of the competencies (skills, knowledge and attitudes) citizens of all ages need to be self-reliant career managers. It’s also a “how to” guide of tested approaches any organization can use to create or redesign programs to enhance their employees’, clients’ or students’ career management skills. The Blueprint incorporates an accountability framework and standards by which individuals’ and organizations’ success can be measured and tracked.

School-to-work transition and workforce development initiatives have failed too many citizens because career management skills were not integral to the curriculum, like academic and technical skills. Career theorists provide clear evidence of the need to imbed career management skills in programs and services to help people succeed in today’s workforce. Integrating the Blueprint career management skills and accountability procedures will:

- help more youth and adults become satisfied, fulfilled, self-reliant, contributing and prosperous citizens;
- bring more motivated and engaged learners to teachers and trainers, improving achievement and completion rates;
- provide more qualified and motivated workers to businesses that are increasingly challenged to find the talent they need to compete successfully;
- increase return on investment on billions of dollars now spent annually by all levels of government and by the private sector to support those who cannot independently locate and maintain suitable learning and work opportunities; and
- increase our international competitiveness and improve living standards in communities across the nation.

Momentum for the career management paradigm shift is growing among government departments, educational leaders, community agencies, business owners, career and employment counsellors, and human resource specialists. Their support will help close the gap between workers’ skills and workforce needs. The looming skills crisis provides compelling reasons to redouble our commitment to helping many more people acquire knowledge age career management skills to assure increased prosperity for citizens and corporations, windfalls for governments and an even brighter future for our country.

5 http://www.blueprint4life.ca
Career Management Paradigm Shift
Prosperity for Citizens, Windfall for Governments

Phillip S. Jarvis
Vice-President, Partnership Development
National Life/Work Centre, Ottawa

The economy of the 21st century will need workers who are lifelong learners, who can respond and adapt to change. Canada’s labour market programs must be transformed to meet this challenge. - Speech from the Throne

The knowledge economy is changing the way people work. New labour market entrants can expect to experience a succession of jobs in a number of industry sectors during their working lives. They may have concurrent part-time jobs at one time, and no paid work at other times. Work periods will be interspersed with periods of learning, either full- or part-time, perhaps while working at one or more jobs. Krumboltz and Worthington describe a future where “. . . there will be more of a need for worker flexibility as worker requirements change more frequently and new teams are formed to work on specific projects. Workers will increasingly be expected to move from project to project doing whatever work needs to be done, and not merely to fulfill a written job description.” That future is here. Project-based work is the norm in more and more public and private sector organizations across the country.

At the same time, our workforce is changing drastically. Knowledge Matters: Skills and Learning for Canadians, the recent discussion paper from Human Resources Development Canada, describes the challenges:

- First, the knowledge-based economy means an ever-increasing demand for a well-educated and skilled workforce in all parts of the economy and in all parts of the country....
- Second, there is a looming demographic crunch that will exacerbate these skills shortages....

The Author is grateful to many people, but in particular: Yves Boutot, National Life/Work Centre, Fredericton; Dr. Bruce Cassie, Ontario Institute for Studies in Education, North Bay, Ontario; Susan Deruelle, Nova Scotia Community Services, Sydney, Nova Scotia; Rich Froeschle, Texas Career Resource Network, Austin, Texas; Robert Goguen, National Life/Work Centre, Montreal, Québec; Dale Gullekson, Elk Island School Division, Edmonton, Alberta; Helen Hackett, Arcadia Works, Ottawa, Ontario; Vicki King, California Career Resource Network, Sacramento, California; Carol Kososki, South Carolina Occupational Information Coordinating Committee, Columbia, South Carolina; Paul Lukaszek, BC Ministry of Education, Victoria, British Columbia; Marie Lapointe, National Life/Work Centre, Ottawa, Ontario; Dr. Roberta Neault, Life Strategies Ltd, Coquitlam, British Columbia; Juliette Noone-Lester, formerly ED of the National Occupational Information Coordinating Committee, Washington, D.C.; Dave Redekopp, Life Role Development Group, Edmonton, Alberta; Gunter Rochow, CAPRA International, Cumberland, Ontario; Mark Savickas, Northeastern Ohio Universities College of Medicine, Rootstown, Ohio; Rob Straby, Life Works by Design, Elora, Ontario; Lee Wallace, Car-Ed Consulting, Ottawa, Ontario; Dr. Tony Watts, OECD. Paris, France; Jessi Zielke, BC Career Education Society, Vancouver, British Columbia.

Government of Canada, Speech from the Throne, September 30, 2002

• Third, our learning system must be strengthened if we are to meet the skills and labour force demands of the next decades.\(^9\)

We need more highly skilled workers, yet our workforce is shrinking. 50 percent of our 2015 workforce is already working. By 2011 immigration will account for all net workforce growth. In all sectors, it is more important than ever that Canadians connect with the best possible learning and work opportunities. Yet too few education and training institutions teach career management skills, and most companies of 50 or fewer workers have no employee training and development or human resources services. Thus, most adults make career choices unassisted, without the benefit of professional support, and without having learned career management skills they now need to succeed.

The Key: Choosing Wisely

The key is helping students and adults choose education and training, and work, that serves both their needs and those of our evolving workforce. The challenge is to help youth and adults learn how to choose wisely, whenever necessary, and commit to on-going self-improvement for the rewards of satisfaction and self-fulfillment, in the near-term and contingency planning in the longer-term. Most youth are not sure how to make good career decisions, and they are not clear, even just prior to graduation, what they want to do when they enter the workforce. The majority do not proceed directly from secondary to post-secondary, in spite of projections that most work in coming years will require some post-secondary qualification. Of those youth who go directly to college or university programs, not to mention apprenticeship or trades training, nearly half change programs or drop out by the end of their first year. Of those who graduate, 50 percent will not be in jobs not directly related to their programs of study two years after they graduate.\(^10\)

In the words of Richard Froeschle (2002), Career Resource Network Director with the Texas Workforce Commission, "…labor market and career information is to students and job seekers what market research data is to business – invaluable."\(^11\) High quality, current and comprehensive information is essential, but not enough. Special skills are needed to use available information effectively to make sound choices. People need a range of skills that give them legitimate confidence in their ability to construct fulfilling lives for themselves. They need:

- **focus**, on who they are, what they have to offer, and what is important to them;
- **direction**, knowing their options, what appeals to them, and how to qualify for suitable learning and work opportunities;
- **adaptability**, the skill of making the best of ever-present change; and
- healthy **self-esteem** and **self-knowledge**, to counter uncertainty and doubt.

These are career management skills, and they cannot be learned solely from printed publications and websites. Human support in the learning process is essential, as it is during times of voluntary and involuntary career transitions. In fact, most adults with good career management skills did not learn them from institutionalized education and training programs. They were fortunate enough to have parents, relatives, teachers, bosses or other mentors who knew and modeled successful life and career management skills, and encouraged and prodded them throughout their learning process.

---


The New Career Management Paradigm

The knowledge economy demands a new approach to career development. Too many youth do not have the good fortune of enjoying ready access to good mentors in their home situations. Even in two-parent families, both adults are often too focused on trying to make ends meet that they cannot give their children the time, energy and support they would like to. Moreover, they never were never taught the contemporary career management skills they would like to teach their children.

Mastery of career management skills cannot be left to chance. It needs be part of mainstream primary, secondary and post-secondary education programs, employee training and development programs and remedial programs for adults in career transitions. Acquisition of these skills increases likelihood of workplace success, and success in relationships, family and community. An investment in helping more citizens master these skills will provide a multi-faceted return on investment, add relevance to the learning experience, and benefit both for individuals and society.

The traditional vocational guidance paradigm expected young people to make an informed, long-term career choice before graduating from high school. Yet, when adults are asked if they are now doing what they expected to be doing when they graduated fewer than 10 percent (teachers and nurses excepted) raise their hands. Are you? The evidence suggests only a small minority of us are able to identify a “calling” at a young age.

The old vocational guidance model was about helping people make informed career decisions, and went as follows:
1. Explore one’s interests, aptitudes, values, etc. (often with tests and professional help)
2. Explore the world of work using comprehensive, current information
3. Determine a “best fit” occupational goal by matching personal traits to job factors
4. Develop a plan to obtain the prerequisite education and training
5. Graduate, obtain secure employment, work hard, climb the ladder
6. Retire as young as possible on full pension

The new career management model is about helping people become healthy, self-reliant citizens, able to cope with constant change in rapidly changing labour markets and maintain balance between life and work roles. Cornerstones of the career management paradigm are the “high five” principles:
1. Know yourself, believe in yourself and follow your heart.
2. Focus on the journey, not the destination. Become a good traveler.
3. You’re not alone. Access your allies, and be a good ally.
4. Change is constant, and brings with it new opportunities.
5. Learning is life-long. We are inquisitive by nature, and most alive when we’re learning.

Those who master career management skills and follow the high five principles are more likely to find satisfying and fulfilling work in the knowledge economy, and prosper. Regrettably, most educators, corporate executives, legislators and policy makers, community leaders, workers, parents and children are still encumbered by an out-of-date vocational guidance mindset.

The catch phrase of the old paradigm, "What do you want to be when …?" focuses on destination, and loses relevance in a world in which most workers will experience regular job, even industry changes. It is no longer realistic, if it ever was, to expect young people to choose an occupation for life. Indeed, educators, spouses and parents who do not fully comprehend the new
work world often create undue stress for those they are trying to help. Many adults, for instance, feel young people are failing somehow if they cannot land a “permanent” job soon after graduation. In fact, permanent, secure jobs are simply becoming scarce, particularly for youth. At the same time, there are more work opportunities, albeit in less permanent packages, then ever before.

In the career building paradigm the question, “What do you want to be when … ?” is replaced by questions like:

“No what, but who are you now, and what do you love to do?”
“What are your specials talents and skills, or gifts?”
“What types of situations and environments have special appeal for you?”
“What types of organizations need what you can offer better than others?”
“What innovative work arrangements might work for you and potential employers?”

“People don’t succeed by migrating to a ‘hot’ industry. They thrive by focusing on who they really are – and connecting to or creating work that they truly love (and, by doing so, unleashing a productive and creative power that they never imagined). Companies win when they engage the hearts and minds of individuals who are dedicated to answering their life question.”

Tests won’t answer people’s life questions, and certified professionals are not needed to ask them. The career management paradigm puts control in the hands of the individual career manager, not tests, computer systems or specialists. To be fully in control of their own lives, people need to learn career management skills like they learn math, science, communications or technical skills.

The workplace of the knowledge era is a radically different place at the beginning of the 21st century than that of the 20th century. 97 percent of Canadian businesses have fewer than 50 employees. 750,000 have fewer than 5 employees. Self-employment, particularly among aging baby boomers, is growing. Even in larger organizations, the notions of self-employment and working for customers and clients have replaced working for a boss. Doing what you are told and following set procedures is now balanced with encouragement to invent new solutions to getting the job done and better serving customers and clients. Just being responsible for your job has been replaced by pressure to be a good team player and help the team continuously learn and improve. Respect used to be accorded to position. It is now earned by people, at any level in the organization, on the basis of their contribution, commitment to learning and growing and their willingness to help others improve.

---

14 Dr. Sam Shaw, President, Northern Alberta Institute of Technology, The Role of Education: Building a World-Class Work Force, Edmonton, September 2002.
The following terms represent concept shifts, not just “vernacular du jour.” They are occurring at different rates in different regions and sectors of society, but they are indicative of a global career management paradigm shift.

<table>
<thead>
<tr>
<th>Old Paradigm</th>
<th>New Paradigm</th>
</tr>
</thead>
<tbody>
<tr>
<td><strong>General</strong></td>
<td></td>
</tr>
<tr>
<td>Office</td>
<td>Virtual space</td>
</tr>
<tr>
<td>Success = career ladder</td>
<td>Success = valued skills</td>
</tr>
<tr>
<td>Authority</td>
<td>Influence</td>
</tr>
<tr>
<td>Manager/Management</td>
<td>Leader/Leadership</td>
</tr>
<tr>
<td>Entitlement</td>
<td>Marketability</td>
</tr>
<tr>
<td>Loyalty to company</td>
<td>Loyalty to work and self</td>
</tr>
<tr>
<td>Salaries and benefits</td>
<td>Contracts and fees</td>
</tr>
<tr>
<td>Job security</td>
<td>Personal freedom and control</td>
</tr>
<tr>
<td>Identity = job, position, occupation</td>
<td>Identity = life circumstances and contribution to work, family, community</td>
</tr>
<tr>
<td>Attention to bosses and managers</td>
<td>Attention to clients and customers</td>
</tr>
<tr>
<td>Employees</td>
<td>Vendors, entrepreneurs, team members</td>
</tr>
<tr>
<td>Retirement</td>
<td>Self-employment – 2\textsuperscript{nd} career</td>
</tr>
</tbody>
</table>

| Private Sector/Employers         |                                                   |
| Social Contract                  | At-Will Workforce                                 |
| Mass Production                  | Customization                                     |
| Industry Knowledge               | Consumer Pull                                     |
| Cost Reduction                   | Revenue Growth                                    |
| Vertical Integration             | Outsourcing                                       |
| Incumbent Workers                | Contingent Workers                                |
| Retail Stores                    | “E-tailing”                                       |
| Bureaucratic organization        | Shared Vision and Mission                         |
| Local Labour Supply              | Global Labour Competition                         |
| Jobs as Continuous Duty          | Project Orientation                               |
| Job Security                     | Employment Resilience                             |
| Job Description                  | Task/Duty Statements                              |

| Public Sector/Education          |                                                   |
| Entitlement                      | Personal Responsibility                           |
| Employment Service               | One Stop Co-Location Centers                     |
| Worker Training                  | Work First-Welfare Reform                         |
| Job Qualifications               | Skills Standards                                  |
| Occupational Titles              | Skills Clusters                                   |
| Diploma or Degree                | Skill Certification                               |
| Degree Attainment                | Non-linear Perpetual Learning                     |
| Recruitment                      | Informed Choice                                   |
| Academic Calendar                | Open entry/Open exit                              |
| Semester Courses                 | Discrete Learning Events                          |

The author wishes to acknowledge the contributions of R. Froeschle, Texas Workforce Commission; Dr. D. Redekopp, Life Role Development Group; and Dr. R. Straby, Life Works by Design to this list of terms.
As technologies and skill requirements change, demand for workers changes. Workers need to be able to follow occupational and industrial trends, observe where job growth or decline is likely to happen and position themselves to adjust to the trends. The fastest growing category of companies is the smallest ones, which have the greatest failure rate. Larger companies are being merged, downsized, split up, re-engineered, or bought out. Job security is no longer a given for anyone at any level in any organization, and it has become an individual matter. Workers need to prepare themselves for periodic job loss and the inevitable loss of income.\(^{16}\)

The very notion of “job” is shifting dramatically. In most contemporary settings those who say “That’s not my job!” won’t have a job for long! Workers are increasingly seeking meaning, purpose and fulfillment from their work roles, not just paycheques. Indeed, the prevalent assumption that money is the shortest route to freedom and happiness is flawed, as so many stressed professionals can attest. In fact “the shortest route to the good life involves building the confidence that you can live happily within your means while doing work you truly love,”\(^{17}\) whatever it pays.

Career is increasingly being viewed as something every human has, for a lifetime.\(^{18}\) The concept “occupation” is an anachronism in many industry sectors, yet it remains the cornerstone of career information systems and databases, guidance processes and post-secondary education and training offerings. “Work is now defined not by occupational titles or categories, but by skills and values. Effective career builders know how to shape and build their careers project by project. This is a new competency, still largely unrecognized by most adults in the workforce.”\(^{19}\)

It’s becoming okay, even desirable, to have one’s “eggs in more than one basket.” More and more people are getting more satisfaction, stimulation, respect, money and freedom by brokering portions of their time and skills to multiple organizations in creative new work “packages.” Security derives from the knowledge that if one contract ends abruptly, others are still in place. As companies do not pay benefits and can initiate and terminate contracts easily, they are willing to pay more. (“We can pay you $500 per day for 10 days every three months, but we can’t offer you a full-time job”). Self-employed workers who deliver reliable, high quality service often find more employers want more of their time. To succeed, self-employed workers in atypical, contract work arrangements need to have specialized, in-demand skills, be aware of their value to specific

---


employers, and be able to market themselves effectively. This demands a high level of self-knowledge and self-confidence, both of which are career management skills.

The more education and skills a person has, the greater the likelihood of securing work, earning a good income, and remaining employed. High school drop-outs have an unemployment rate of more than 18 percent, compared with 7 percent for those with a university degree. Over the next five years, occupations that require less than high school education will account for less than 6 percent of new job opportunities. More than 70 percent of new jobs will require at least some post-secondary education. The main activity of 61 percent of respondents in a recent British Columbia survey in their first year after high school was attending school full time or part time. Thus, 39 percent were rejecting advice from “the system,” their teachers and their parents.

Society expects people to select an occupational goal then pursue the prerequisite education and training. While preparing to enter the workforce they are graded on acquisition of academic and technical skills, not career management skills, despite constant pleas from employers to teach “employability skills.” While academic and technical qualifications open doors, career management skills largely determine selection, success and advancement. Those who can describe the skills they bring to an organization to help it achieve long-term success, in whatever combination or packaging or roles, are in greater demand. The key in the workplace as in life is not just finding the right job, friend or life partner, it’s becoming the right worker, friend or life partner.

“Increasingly, career development is about leadership. It’s about the personal leadership required to take action, take risks and learn new skills. It’s also about the leadership required to help others develop, grow and learn. Creating things that don’t yet exist is now part of career development, not just choosing among existing options. Preparedness for an environment that does not yet exist is key to adaptability, and leadership – therefore, it’s key to career management.”

Over the past quarter century disparities in earnings from employment have widened. The well paid have experienced earnings gains, while market incomes at the low end of the spectrum have stagnated or even declined. Almost two million adult Canadians work for less that $10 an hour – about one in six employed people. These jobs do not pay enough to support a family, yet workers face barriers to advancing their incomes. Workplace barriers occur because employers concentrate more on controlling payroll costs than on productivity growth and development of skills. The prevalent assumption that money is the shortest route to freedom and happiness is

---

22 BC Ministry of Education, 2002 High School Graduate Transition Study.
26 Redekopp, D., Ph.D., Life Role Development Group, Edmonton, 2002.
flawed, as so many stressed professionals have discovered. In fact “the shortest route to the good life involves building the confidence that you can live happily within your means while doing work you truly love.”

The new career management paradigm recognizes that career development is a life-long process of skill acquisition and building through a continuum of learning, development and mastery. This process enables people to be in charge of their own career, with enough focus and direction for stability and enough flexibility and adaptability for change along the way. Career management does expect people to make the right once or twice. It equips them to make good choices continually throughout their lives. The aim is to help people become self-reliant, allowing them to enjoy personal satisfaction and fulfillment while contributing as fully as possible to our ever-changing society. Failure to do so will be costly. In fact, it already is.

**Costs and Savings**

Many workers go through their entire working lives without focus or direction. They fall into the work they do or make do with whatever is available. The old paradigm has not worked for them. Many spend 50 percent of their conscious lives in work settings they don’t like. This impacts the other 50 percent of their non-sleep hours. Some take out the stresses of the work day on family members, seek relief in alcohol or substance abuse, and have little energy left for anything other than passive, inert escapes like watching television. They either stay on the job, unsatisfied and going through the motions, or leave. Either way there is a loss of productivity and a waste of human capital, whether measured in training costs or unrealized human potential. Investment by both the public and private sectors yields an unacceptable return.

We are proud of the social systems and infrastructure we have put in place to ensure as many citizens as possible, young and old, enjoy one of the highest living standards in the world. We invest heavily to support individuals, groups and regions in need. We accept higher taxes than most countries to ensure a better quality of life for more of our citizens. The vast majority of the expenditure items discussed below are essential infrastructure costs, well invested. The numbers are so large, however, that minuscule elements of “slippage” equate to sums large enough to make a difference to governments, corporations and communities. Fallout from gaps between people’s skills and workforce needs reduces the return on investment we rightly expect from education, health care and social services investments. It also represents lost revenues to governments and lost competitiveness to businesses.

**Lost Productivity and Reduced International Competitiveness**

For businesses and for our economy, productivity is the key to competitiveness. We rely on the productivity of our workforce to keep us competitive in the global marketplace. If we increase our productivity, our entire economy and social structure benefit. If productivity slips we all lose, and we all pay for loosing.

Variability in employee productivity influences the economics of an organization. Employers who can select more congruent (right person in the right job) employees from a better applicant pool have a distinct advantage over their competitors. After conducting a meta-analysis of 85 years of research on personnel selection, Schmidt and Hunter (in press) conclude that person-job

---

congruence benefits the worker, the company, and the nation. In Po Bronson’s words, “We are sitting on a huge potential boom in productivity – if we could just get the square pegs out of the round holes.”

Our annualized Gross Domestic Product as of the second quarter of 2002 was $1,138.2 billion. A 1 percent increase in productivity would result in an increase of over $11 billion in goods and services in 2002. Better mechanisms for helping people connect with work roles they like and in which they excel would have profound ramifications for our society. A modest 1 percent increase in productivity through better matching of individuals’ skills and workforce requirements could generate as much as $10 billion annually in increased gross domestic production. Imagine, over time, a 5 or 10 percent increase in productivity across the country. Any generalized gain would favourably impact our international balance of payments and would be felt in standard of living improvements in communities across the country.

**Education Funding**

$64.1 billion was invested by all levels of government across the country in the past year on primary, secondary and post-secondary education. Our education systems are among the best in the world. Nonetheless, too many students are floundering or unsure why they are learning what they are learning. Many more cannot decide what programs they should be in. Many change programs, underachieve or drop out. Some extend their education because they are reluctant to move on. Most students do not fully understand the diversity of work roles for which the academic and technical skills they are acquiring are suitable. Not enough students are acquiring and mastering the skills of personal management, work and learning exploration, and career management they will need to complement their academic and technical skills in becoming self-reliant career managers beyond graduation. Effective career management programs would help youth develop these skills and gain greater focus and direction. While we might hope to do better, even a 1 percent increase in efficiencies though having more students learning what they are motivated to learn translates to $600 million annually being better invested.

**Health Care Funding**

Those who are unemployed or in work roles they dislike are subject to increased stress, have increased likelihood of unhealthy lifestyles, and may be more prone to substance and physical abuse. Good jobs foster mental health whereas poor jobs cause distress (Loscocco & Roschelle, 1991). For instance, in a September 2002 Ipsos-Reid survey for the Globe and Mail and CTV, one in six adults surveyed (17%) said there has been a time in their life when they’ve wanted to commit suicide. The main causes of stress cited by survey respondents was their job or work (43%) and their finances (39%).

---

31 Statistics Canada, CANSIM II, Economic Indicators – Canada, August 2002
32 Statistics Canada, CANSIM II, Consolidated federal, provincial, territorial and local government revenue and expenditure, August 2002
34 Canadians and Stress: A Special Report, Ipsos-Reid, September 2002
Over $76.9 billion\textsuperscript{35} was invested by all levels of government in the past year on health care. If only 1 percent of the people now availing themselves of health care services require them directly or indirectly as a result of inability to find and keep work they like, nearly \textit{800 million annually} could be saved. If the actual percentage is higher, say a modest 5 percent, this equates to \textit{4 billion annually}. Some or all of this could be invested in improved health care services for all citizens.

**Social Services**

In societies committed to improving living standards for all citizens, the term “social inclusion” has received increased attention in recent years. To be included is to be accepted and to be able to participate fully within our families, our communities and our society. Those who are or perceive themselves to be excluded, whether because of poverty, poor health, gender, race, or lack of education or skills, do not have the opportunity for full participation in the economic and social benefits of society.

Anna Diamantopoulou, European Union Commissioner for Employment and Social Affairs, points out that social inclusion makes good economic sense. Her Commission estimates that social exclusion costs between 12\% and 20\% of the GDP of the European Union member states. If the our situation is similar, these percentages translate to social exclusion costs here of $136 to $228 billion annually. The EU regards the fight against social exclusion as a worthwhile investment and has committed 27 billion euros to the Social Fund for the period from 2000-2006.\textsuperscript{36}

$113 billion\textsuperscript{37} was invested by all levels of government in the past year on social services, including social assistance and welfare. Inability to locate and maintain suitable and fulfilling learning and work opportunities is a contributing factor for some recipients. Significant savings could accrue if more citizens possessed the skills they need to self-reliantly plan and manage their careers and constructively address change. For example, a modest 1 percent saving on these expenditures would save over $1 billion annually.

**Protection, Prisons and Corrections**

Over $15 billion\textsuperscript{38} was invested by all levels of government in the past year on “protection of persons and property,” including policing, prisons and correctional services. One might expect that a contributing factor in the case of some law-breakers and detainees is their inability to connect with appropriate life and work roles. A 1 percent improvement in helping more of these youth and adults acquire career management skills, become hopeful about their future and achieve increased self-reliance, could generate savings of \textit{150 million annually}.

\textsuperscript{35} Statistics Canada, CANSIM II, Consolidated federal, provincial, territorial and local government revenue and expenditure, August 2002


\textsuperscript{37} Statistics Canada, CANSIM II, Consolidated federal, provincial, territorial and local government revenue and expenditure, August 2002

\textsuperscript{38} Statistics Canada, CANSIM II, Consolidated federal, provincial, territorial and local government revenue and expenditure, August 2002
Employment Insurance

Human Resources Development Canada paid a total of $9.5 billion in the year ending March 31, 2001 to about 650,000 EI Income Benefits Program recipients, who received an average of 18.5 weeks of payments. For workers in seasonal situations or those subjected to economic forces beyond their control, this income support is invaluable. Some recipients, however, are searching for work they feel suits them. If more in these circumstances were able self-reliantly to manage their work and learning opportunities and to move from one work role to another as needed, EI payments would decrease. A 1 percent improvement in this category would result in savings to the EI fund of about $100 million annually.

Lost Government Revenues

Over $432 billion was collected by all levels of government in the past year in income taxes (individual and corporate), property taxes, consumption taxes, health premiums, social insurance contributions, etc. If more Canadians were able to connect with steady work they like, all levels of government could anticipate increased revenues. A 1 percent improvement here would generate over $4 billion annually in increased government revenues. A 5 percent improvement would yield a $20 billion annual windfall for all levels of government.

The ability of our citizens to make effective connections to meaningful work is the underpinning of improvement in each of these areas. Excellent career, learning and labour market information and mastery of career management skills can help them make these connections. If even a small percentage of our citizens increase their mastery of career management skills, the savings can be enormous. Consider the impact on our economy and society of freeing up that amount of money, no matter how it might be redirected!

What is Needed?

How do we attain the improvements suggested above and the savings that come with them? Some of the necessary tools are already in place. What is needed is a concerted effort to use the tools now in place effectively and in concert with each other, to increase understanding of the necessity of this paradigm shift and to help as many people as possible increase their mastery of career management skills. We need programs and resources based on clear career management learning and performance outcomes, and are accountable to those who fund them. We need a means by which career practitioners, counsellors, educators and human resources specialists can easily select resources based on the outcomes they want to achieve with their clients and the skills they wish to build. We need a common map or framework of career management skills to see the linkages, or overlaps, between programs, and to identify gaps in existing programs and services. We need a common language of career management so there is no ambiguity or confusion among career practitioners, employment counsellors, educators and human resources specialists, or between them and the public. Like the health and fitness culture of the “Participaction” and non-smoking movements, we need a new, national career management culture.

Pioneering work on a national career management skills framework began in the United States in 1988, under the leadership of the National Occupational Information Coordinating Committee (NOICC) and its network of 58 State Occupational Information Coordinating Committees (SOICCs). The process of adapting what became the U.S. National Career Development

40 Statistics Canada, CANSIM II, Consolidated federal, provincial, territorial and local government revenue and expenditure, August 2002
Guidelines for Canada began in 1998, led by the National Life/Work Centre in concert with the Canada Career Information Partnership, with support from Human Resources Development Canada. The result is Canada’s Blueprint for Life/Work Designs. Thousands of American and Canadian career practitioners, employment counsellors, educators, human resources specialists and researchers have spent fourteen years developing, piloting, evaluating, revising and implementing this North American career management skills framework.

The Blueprint identifies core competencies with associated performance indicators for each competency at four developmental levels across the lifespan. The core competencies are the basis upon which career development programs can be designed. The performance indicators, which are organized by learning stages, can be used to measure learning gains and demonstrate the effectiveness of such programs.

Competencies and performance indicators are arranged under three key headings:

**Area A: Personal Management**
1. Build and maintain a positive self-image
2. Interact positively and effectively with others
3. Change and grow throughout one's life

**Area B: Learning and Work Exploration**
4. Participate in life-long learning supportive of life/work goals
5. Locate and effectively use life/work information
6. Understand the relationship between work and society/economy

**Area C: Life/Work Building**
7. Secure or create and maintain work
8. Make life/work enhancing decisions
9. Maintain balanced life and work roles
10. Understand the changing nature of life and work roles
11. Understand, engage in and manage one's own life/work building process

These competencies include the employability skills employer groups suggest are lacking in too many prospective employees, particularly youth. In fact, work habits and attitudes strongly influence early adult earnings, so educational and training programs need to emphasize work behaviours as much as they emphasize job skills. Self-reliance grows out of the acquisition of these skills.

The Blueprint recognizes that people at different ages and stages learn differently, and that even young children can learn and appreciate the Blueprint competencies. In fact, we know that attitudes toward work are formed early in life, so workforce and vocational guidance policy should take a developmental perspective. Vocational psychologists such as Super, Crites, Griibbons, and Lohnes have each concluded from their longitudinal studies that planful competence in early adolescence relates to more realistic educational and vocational choices, occupational success, and career progress. For this reason, the Blueprint's core competencies are defined for four developmental levels:

---

41 http://www.lifework.ca
42 http://www.ccip-picc.org
44 Ibid.
There are performance indicators for each competency, at each level, organized by "learning stages." For example, the performance indicators for Competency 5 at Level 3 are:

**Competency 5 – Level 3 (High School)**
Locate, interpret, evaluate and use life/work information

**Learning stage a: Acquisition**
5.3 a1 Explore the educational and training requirements of various work roles.
5.3 a2 Discover how key personnel in selected work roles could become ideal information resources and/or role models.
5.3 a3 Explore how trends and work opportunities in various economic/industry sectors impact the nature and structure of work roles.
5.3 a4 Explore how employment and workplace trends impact education and training scenarios.
5.3 a5 Understand how a variety of factors (e.g., supply and demand for workers, demographic changes, environmental conditions, geographic location) impact work opportunities.
5.3 a6 Understand how labour market information (profiles, statistics, etc.) should be used when making life and work decisions.
5.3 a7 Explore a variety of work alternatives (e.g., full employment, multi-tracking, contracting, consulting, self-employment, entrepreneurship).

**Learning Stage b: Application**
5.3 b1 Use career information resources such as career monographs, occupation classifications systems, labour market information, mass media, computer and Internet-based career information delivery systems to educate oneself to the realities and requirements of various work roles.
5.3 b2 Consult key personnel in selected work roles as information resources, role models and/or mentors.

**Learning Stage c: Personalization**
5.3 c1 Determine, according to one’s preferences, the advantages and disadvantages of various work alternatives (e.g., full employment, multi-tracking, contracting, consulting, self-employment, entrepreneurship).
5.3 c2 Assess life/work information and evaluate its impact on one’s life/work decisions.

**Learning Stage d: Actualization**
5.3 d1 Improve one’s strategies to locate, interpret, evaluate and use life/work information.

The Blueprint provides the basis for setting the learning outcomes, establishing performance standards, and measuring success in any public or private sector agency in the career development business. It’s a foundation piece of the new career management paradigm, and implementation is well underway.

Many provincial and territorial ministries of education, human resources and employment, community services and others are adopting the Blueprint as the foundation of their career management programs or imbedding its competencies into their own guidelines. Career resources, programs, curricula and services from public and private sector organizations, large and small, are being coded to the Blueprint competencies and performance indicators. Free Blueprint Orientation and Leadership Sessions are being offered across the country to develop

45 http://new.blueprint4life.ca/leadership.cfm
local *Blueprint Facilitators* to teach educators, career and employment counsellors and human resources specialists to make effective use of the *Blueprint* and its support materials.

Organizations across the country are contributing to the career management paradigm shift in different ways. For example, the Conference Board of Canada’s Employability Skills 2000\(^6\), Human Resources Development Canada’s Essential Skills\(^7\), and the Workinfonet\(^8\) national partnership of career, learning and labour market information Internet gateway sites are making important contributions. The Canada Career Consortium\(^9\), Industry Sector Councils\(^10\), Canada Career Information Partnership\(^11\), Career Circuit\(^12\), Canadian Career Development Foundation\(^13\), and National Life/Work Centre\(^14\) are as well. The *National Career Development Standards and Guidelines for Career Practitioners*\(^15\) is a complementary competency framework for career and employment counsellors and career practitioners. *The Real Game Series*,\(^16\) now in thousands of schools from coast-to-coast, provides national curriculum to teach career management skills in educational and community settings. The *Blueprint* provides a map of the career management terrain by which these and many other contributions of large and small, public and private sector organizations across Canada can be plotted and tracked.

**Conclusion**

School-to-work transition and workforce development initiatives have failed too many citizens because career management skills have not received the curricular focus that academic and technical skills receive. Career theorists provide clear and unequivocal evidence to demonstrate the need to imbed career management skills in all education and training programs and services designed to help people succeed in the employment market of the future. Implementing career-relevant programs that integrate the *Blueprint* career management skills and accountability procedures will:

- help more youth and adults become satisfied, fulfilled, self-reliant, contributing and prosperous citizens;
- bring more motivated and engaged learners to teachers and trainers;
- provide more qualified and motivated workers to Canadian businesses that are increasingly challenged to find the talent they need to compete successfully;
- save billions of dollars annually in support of people who have difficulty locating and maintaining suitable work roles; and
- increase our international competitiveness and improve living standards in communities across the nation.

The OECD applauds Canada’s approach in its current 14-country Career Guidance Policy Review. After visiting Canada from July 2\(^\text{nd}\) to July 10\(^\text{th}\), 2002 the OECD reviewers noted:

---

\(^6\) http://www2.conferenceboard.ca/education/learning-tools/employability-skills.htm
\(^7\) http://www15.hrduc-drhc.gc.ca/english/es.asp
\(^8\) http://www.workinfonet.ca/
\(^9\) http://www.careerccc.org/
\(^10\) http://www.councils.org/
\(^11\) http://www.ccip-picc.org/
\(^12\) http://www.thecircuit.org/
\(^13\) http://ccdf.ca/
\(^14\) http://www.lifework.ca/
\(^15\) http://ccdf.ca/CCDF_Standards.html
\(^16\) http://www.realgame.ca/
“The team identified the strengths of the career guidance system in Canada as including:

- the extent and quality of labour market information;
- the development of creative resources (like The Real Game);
- the development of strategic instruments (notably the Blueprint for Life/Work Designs and the Standards and Guidelines for Career Development Practitioners); and
- the creative support for public-private sector partnerships and for third-sector initiatives, both a national level and at local level.

In all of these respects, Canada is widely recognized as being a world leader, a position endorsed and reinforced by the two recent international symposia on career development and public policy (funded by Human Resources Development Canada and managed and coordinated by the Canadian Career Development Foundation).”

Momentum for the career management paradigm shift is growing among government departments, educational leaders, community agencies, business owners, career and employment counsellors, and human resource specialists. Their support will help close the gap between workers’ skills and workforce needs. The looming skills crisis provides compelling reasons to redouble our commitment to helping many more people acquire knowledge age career management skills to assure increased prosperity for citizens and corporations, windfalls for governments and an even brighter future for our country.

57 http://www.oecd.org/els/education/careerguidance